

## Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 ACDE-00 CIAE-00 PM-07 INR-11

L-03 NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 6990

SECDEF WASHDC PRIORITY

INFO AMEMBASSY BONN

AMEMBASSY LONDON

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 4193

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SPC DISCUSSION AUGUST 1 ON WORK PROGRAM TO MEET  
AHG REQUEST FOR GUIDANCE

REF: USNATO 4140

SUMMARY: SPC ON AUGUST 1 DISCUSSED DRAFT WORK PROGRAM TO MEET AHG  
REQUEST FOR NEW GUIDNACE. FRG REP SAID BONN FELT THE DATES  
SUGGESTED BY AHG DID NOT CREATE TIME PRESSURE, AND THAT SPC SHOULD  
CONSIDER PRIORITIES AS CAPITALS SAW THEM. UK REP AGREED. FRG,  
UK AND BELGIUM ADDRESSED THEMSELVES TO PRIORITIES IN SPC WORK.  
ACTION REQUESTED: WASHINGTON VIEWS ON WORK PROGRAM. END SUMMARY.

1. SPC ON AUGUST 1 CONSIDERED IS DRAFT WORK PROGRAM ISD/81  
(REFTEL).

2. WORK PROGRAM- GERMAN REP SAID HIS AUTHORITIES FRLT THAT  
SECRET

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BECAUSE OF THE SUMMER RECESS IN CAPITALS, WE SHOULDNT CONSIDER  
OURSELVES UNDER TIME PRESSURE TO MEET AHG REQUEST. NEITHER BONN  
NOR FRG REP ON AHG FEEL THAT AGH INTENDED TIME PRESSURE. THERE-  
FORE SPC SHOULD CONSIDER PRIORITIES AS CAPITALS SEE THEM. BONN

BELIEVES MOST URGENT PROBLEM IS PARA 6 OF ISD/81 CONCERNING POSSIBLE REDEFINITION OF GROUND FORCES. ONLY AFTER THIS QUESTION IS ANSWERED CAN FUTURE DATA BE USED IN VIENNA. WG WORKING ON THIS, AND NATO SHOULD BE ABLE TO MEET MID SEPTEMBER DEADLINE. PARAS 1 AND 2 ARE RELATED TO PARA 6 SINCE CORRECTED DATA BASE WILL AFFECT OUR ATTITUDE TOWARD REDEFINITION AND COMMON CEILING, SO PARAS 1 AND 2 SHOULD ALSO HAVE EARLY CONSIDERATION. BONN DOES NOT FEEL DECISION ON PARAS 1 AND 2 NEED AWAIT MC 161 IN MID OCTOBER BUT IS READY TO COOPERATE NOW. ON THE OTHER HAND BONN DOES NOT THINK IT NECESSARY OR POSSIBLE TO HAVE AGREEMENT ON 3 AND 4 BY MID SEPTEMBER. BONNS ESTIMATE WOULD BE MID OCTOBER. THIS IS PARTICULARLY TRUE OF PARA 3 IB. BONN AT THIS POINT WOULD OBJECT TO EXTERNAL USE OF THESE FIGURES. BONN ALSO SUGGESTED THAT PARA 3 BE REFORMULATED TO MAKE CLEAR DISTINCTION BETWEEN ALLIED COUNTRIES AND WP COUNTRIES.

3. FRG REP CONTINUED THAT THERE IS A RELATION BETWEEN PARA 7 (VERIFICATION ) AND 9 ( UNDERTAKING TO ADHERE TO AGREED FORCE LEVELS). THE REQUIREMENT OF 9 A SHOULD ONLY BE SETTLED IF WE KNOW REQUIREMENTS FOR VERIFICATION. THESE TWO PARAS SHOULD THEREFORE BE EXAMINED IN PARALLEL . BONN CONSIDERS PARA 16 ( FORM OF COMMITMENTS) IMPORTANT, AND RESERVES POSITION ON TIMING OF NATO WORK.

4. UK REP SAID REALITY OF SITUATION MAKES IT IMPOSSIBLE TO ADHERE TO AHG DATES. THE EARLIEST DEADLINES RELATE TO DATA, AND UK HOPES NATO CAN MORE OR LESS MEET DEADLINES. UK STILL HOLDS THAT DATA ISSUES ARE CLOSELY RELATED, AND IS AWAITING WG RECOMMENDATIONS. UK WANTED TO ASK AGAIN IF US COULDN'T FACILITATE WORK BY RELEASE TO ALLIES OF MORE DETAIL ON WP AIR DEFENSE MANPOWER. HE THOUGHT SPC COULD DISCUSS IN AUGUST THE USE OF DATA, E G 1) IN WHAT NEGOTIATING CIRCUMSTANCES WOULD AGH USE DATA, 2) WHETHER COUNTRY BY COUNTRY BREAKDOWN WOULD PREJUDICE NATO POSITION AGAINST NATIONAL SUB CEILINGS; AND 3) WHAT ARE THE SECURITY PROBLEMS. SPC COULD BEGIN SUCH A DISCUSSION AND UK FULLY PREPARED TO PARTICIPATE. UK REP ALSO NOTED THAT SOME OF THE AHG REQUESTS FOR SECRET

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GUIDANCE ARE ON ISSUES WHICH ALLIES HAVE UNSUCCESSFULLY TRIED TO SOLVE IN THE PAST AND WE SHOULD NOT BE OPTIMISTIC ABOUT SUDDEN SOLUTIONS.

5. BELGIAN REP THOUGHT UK UNDULY PESSIMISTIC. REGARDING LONG-STANDING ISSUES HE CITED NON-CIRCUMVENTION/FLKANK ISSUE AS NOT FAR FROM SOLUTION. BELGIAN REP SAID THAT TO DISCUSS DATA WITH EAST WE MUST FIRST BEGIN WITH REDEFINITION OF GROUND FORCES. FOR THIS WE NEED GOOD DATA. THERE IS LITTLE CHANCE WARSAW PACT WILL AGREE TO DISCUSS REDEFINITION OF GROUND FORCES SINCE THIS WOULD PUT THEM IN FRAMEWORK OF WESTERN PROPOSAL. ONLY AFTER ATTEMPTED DISCUSSIONS OF REDEFINITION COULD WE MOVE TO A DISCUSSION OF DATA. THEREFORE DISCUSSION OF DATA IS NOT FOR

THE NEAR FUTURE. WE THEREFORE HAVE TIME ON DATA BUT NOT ON REDEFINITION. HENOTED THER WERE DIFFERENT OPINIONS AMONG US ON THE WISDOM OF TRANSMITTING DATA TO OTHER SIDE WITHOUT WP COMMITMENT TO DISCUSS IT.

6. BELGIAN REP CONTINUED, REGARDING THE COMMON CIELING, THAT WE NEED TO SHOW THAT ACCORDING TO THE OLD FIGURES, AIR MANPOWER IS EQUAL ON BOTH SIDES, AND THEREFORE PUTTING AIR MANPOWER IN COMMON CIELING WONT REDUCE DISPARITIES. WE NEED TO AT LEAST CITE FIGURES FOR THIS, AND WE HAVE AGREEDNATO FIGURES FOR THE SAME PERIOD COVERED BY 770,000 FIGURE. AS LONG AS WE DO NOT NEED REVISED FIGURES, WE CAN CITE THE OLD AIR FIGURES, WITHOUT AWAITING A NEW INTELLIGNECE CONFERENCE.

7. BELGIAN REP ALSO REFERRED TO PARA 10 ON PSSIBLE LIBITATION OF AIR FORCE MANPOWER ON BITH SIDES. OTHER SIDE CLAIMS THAT WE WOULD BE AT LIBERTY TO INCREASE AIR MANPOWER TO COMPENSATE FOR GROUND FORCE REDUCTIONS. WE NEED TO BE ABLE TO RESPOND TO THIS CONCERN. THIS NAS NOTHING TO DO WITH DATA. AHG NEED ON THIS IS URGENT.

8. ACTION REQUESTED: SPC WILL RETURN TO WORK PROGRAM ON AUGUST 5. MISSION REQUESTS WASHINGTON COMMENT ON SPC WORK PROGRAM (REFTEL). GOODBY

SECRET

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